

The Policy Basis of Group Sentiments

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Abstract: Though influential models of public opinion hold that group sentiments play an important role in shaping political beliefs, they often assume that group attitudes stem from socialization and are thus exogenous to politics. We challenge this assumption, arguing that group attitudes may themselves be the consequence of political views. Across three survey experiments that each uses a unique social group-issue pair, we consistently demonstrate that attitudes towards groups are influenced by information about the groups' policy views. These findings persist even when accounting for potential partisan signaling. Altogether, these results show that group sentiments should not be regarded as wholly exogenous to policy concerns and suggest that the use of group-based heuristics can be consistent with instrumental models of public opinion.

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Group attitudes have long been described as central objects in political belief systems that shape and constrain political attitudes. Scholars have proposed a variety of group-centric models of public opinion (Green, Palmquist, and Schickler 2002; Kane, Mason, and Wronski 2021; Miller, Wlezien, and Hildreth 1991; Wlezien and Miller 1997) and offered a wealth of evidence that group attitudes shape issue attitudes. For example, there is evidence that views of Muslims influenced support for the War on Terror (Sides and Gross 2013), feelings toward African Americans affect support for welfare (Gilens 1996), and that attitudes toward Latinos affect support for immigration (Ramirez and Peterson 2020). Common in this literature is a tendency to assume, either explicitly or implicitly, that group attitudes “are acquired early in life and represent long-standing predispositions that are then capable of shifting political attitudes” (Elder and O’Brian 2022, 1409). Thus, in many common theoretical and statistical models, group attitudes are assumed to be exogenous to policy attitudes and other instrumental concerns.

We, however, challenge this notion. We argue that just as policy preferences shape opinions about individuals (Clifford 2020; Goren 2022; Lelkes 2021; Orr and Huber 2020; Rogowski and Sutherland 2016; Simas 2023; Webster and Abramowitz 2017), they should also drive perceptions of social groups. Across three experimental studies using three different groups and issues, we consistently show that information about a group’s support for an issue significantly affects the favorability of that group. These results hold even when accounting for potential partisan signaling. So, while group attitudes can play an important role in shaping opinions and behaviors, our work shows that the causal arrow also runs the other way. Thus, our findings challenge the idea that contemporary American politics is mere tribalism and suggest that emphasizing areas of issue agreement may be a fruitful path for ameliorating inter-group conflict and animosity.

Theory

Our basic argument is that people evaluate social groups, in part, based on the perception of shared political interests. For this to happen, citizens must (1) know where social groups tend to stand on issues; and (2) hold meaningful attitudes on those same issues. The first claim is crucial to the group-centrality literature itself, as that knowledge is necessary for group attitudes to affect political attitudes. For example, Elder and O’Brian (2022, 1422) state that “[m]any people are knowledgeable about the types of social groups that support or oppose policies; this knowledge has historically exceeded knowledge of where parties or ideological groups stand on those same issues.” And indeed, there is growing evidence of individuals’ capabilities to accurately connect various groups to parties, policy preferences, and vote choices (Kane, Mason, and Wronski 2021; Orr and Huber 2020; Rothschild et al. 2019; Titelman and Lauderdale 2021). Thus, people do seem to hold the knowledge required for the reverse causal process.

The second premise, that people hold meaningful issue attitudes, is more contentious. Though many citizens lack ideologically constrained belief systems (Converse 1964; Kinder and Kalmoe 2017), they often hold strong and meaningful attitudes on specific issues. A wide range of evidence supports the existence of “issue publics,” or groups of respondents who care deeply about a particular issue (Krosnick 1990). Citizens may come to hold particularly strong views on an issue due to perceived self-interest (Boninger, Krosnick, and Berent 1995), or their moral beliefs and values (Ryan 2014; Skitka and Morgan 2014). Moreover, some types of issues are particularly “easy” in that they require little knowledge or awareness to make a connection between an issue position and core values (Carmines and Stimson 1980; Johnston and Wronski 2015; Ryan and Ehlinger 2023). Thus, most people seem to hold some meaningful policy attitudes, even if they are not ideologically constrained.

Taken together, there is ample reason to expect that group attitudes may, in part, be shaped by the perception of shared political interests. To be sure, we are not the first to advance such a hypothesis. A number of recent studies have challenged the presumed causal role of group attitudes, primarily through the use of panel data. For example, partisanship may cause racial attitudes as much or more than the reverse process (Engelhardt 2021). And though issue attitudes are often seen as a consequence of partisan identity (Barber and Pope 2019; Freeder, Lenz, and Turney 2019), views on culture war issues can cause partisan identity (Goren and Chapp 2017). Finally, turning a classic finding on its head, Goren (2022) finds that views on welfare influence attitudes towards African Americans, a group that is strongly associated with the policy.

Extending this line of literature, we explicitly test how the favorability of a social group is influenced by whether an individual shares the policy views of that group. We do so across multiple social groups and political issues, to show the broad applicability of our theory. Moreover, instead of using panel data, we use pre-registered experimental designs that allow us to isolate the causal effects of shared policy attitudes and show that they operate even when accounting for partisanship. This aspect of our work is especially important given debates about whether individuals actually care about policy attitudes or just the partisan identities they signal (Dias and Lelkes 2021; Orr, Fowler, and Huber 2023).

Evidence from Three Studies

Design and Measures

Between February 2022 and March 2023, we conducted three experimental studies using three different samples.¹ All three studies were approved by the institutional review board at the

¹ See Appendix for sample demographics and information on efforts taken to ensure data quality.

University of Houston. Studies 2 and 3 follow a pre-registration plan.² Each study featured a different social group and a different issue. Although it is extremely difficult to separately estimate the effects of identity and policy preferences (Fowler 2020; Orr, Fowler, and Huber 2023; Rogers 2020), all our experimental groups are explicitly shown the partisanship of the group, while only the treatment groups receive the additional information that the group holds an opinion that runs counter to the party. Since the policy information conflicts with what should be inferred from the party label, this setup reduces problems with pretreatment and addresses concerns that any effects of issue information are simply due to partisan signaling.

To avoid providing misinformation, we thus selected three groups (Vietnamese Americans, Catholics, and Mormons) for whom public opinion data show to have a policy preference (support for gun control, opposition to transgender rights, or support for environmental regulation) that conflicts with the party's stance. While chosen for this more pragmatic reason, these groups offer variation in the strength their stereotypical partisan association, as Kane, Mason, and Wronski (2021) show that Mormons are clearly perceived as Republican, perceptions of Catholics are more mixed, and Vietnamese Americans actually counter the stereotypical association of Asians with the Democratic Party. Having this variation will allow us to speak to the generalizability of our results, and findings of consistent effects across all three groups should help allay potential concerns that the effects of issue information are contingent on the strength of the association between a social group and a party.

² The pre-registration for Study 2 can be found in the Appendix and the link below. Due to an oversight, we did not pre-register Study 3, but we follow the same pre-registered analysis plan from Study 2. https://osf.io/ude28/?view_only=a9f3e5ea580040cfaad3f91d1fcd40da.

Each study follows the same basic structure. First, respondents reported their position on the focal issue used in the treatments (see Table 1 for wordings), followed by measures of attitude strength (Studies 2 and 3 only), which make up the moderating variable. Respondents also reported feelings toward several social groups, including the target group,³ and their partisan identification. These measures are used as pre-treatment control variables to increase the precision of our estimates (Clifford, Sheagley, and Piston 2021) In all three studies, respondents then completed unrelated content prior to the experiment.

To introduce the experiment, respondents were told that researchers are interested in their opinions on a social group that plays an important role in politics. As noted above, respondents in both conditions were told about the partisan distribution of the focal group, while only those in the treatment condition received the additional information about the group’s party-inconsistent position on the featured issue. Following the treatment, respondents completed several questions capturing their attitudes toward the target group, as well as two items serving as manipulation checks.

Table 1: Summary of Experimental Designs

	Study 1	Study 2	Study 3
Sample	1,041 US adults recruited via Lucid	1,318 US adults recruited via Dynata	1,457 US adults recruited via Prime Panels
Date(s) Fielded	Feb. 23-March 2, 2022	Dec. 1-10, 2022	March 17, 2023
Pre-Test Issue Support	Gun regulations	Transgender bathroom bill	Environmental regulations
Information Shown to All Respondents	According to a recent poll, 42% of Vietnamese Americans identified with the Republican party, while only 28%	According to a recent poll, 49% of Catholics identify with the Democratic party, while 43% identify with the Republican party.	According to a recent poll, 65% of Mormons identify with the Republican Party, while 22% identify with the Democratic Party.

³ In Study 1, respondents evaluated “Asian Americans” rather than “Vietnamese Americans.”

	identified with the Democratic party.		
Additional Information Shown to Treatment Group	However, 74% of Vietnamese Americans support stricter gun control laws, while only 6% oppose them.	40% of Catholics believe that transgender individuals should be required to use public restrooms that match the sex that they were assigned at birth, while only 26% oppose this policy. The rest are unsure.	55% of Mormons believe that environmental regulations are worth the costs, while only 30% say these regulations are too costly.

Even though our experiments are designed to minimize the potential for issue information to only operate by signaling partisan identity, this is again a concern we cannot completely eliminate (Dias and Lelkes 2021). Likewise, the issues themselves may evoke separate group sentiments (Conover 1988), and the partisan stereotypes of those groups may also influence responses. We further address these concerns by assessing manipulation checks (Dafoe, Zhang, and Caughey 2018), and by estimating alternative models that account for partisan inferences.

Measures

In Study 1, respondents reported their position on gun control on a five-point scale. In Studies 2 and 3, respondents reported their issue position on a seven-point scale, then how important the issue is to them personally and their level of moral conviction on the issue (Ryan 2014; Skitka 2010).⁴ For these studies, following our pre-registration plan for Study 2, we rescale the attitude position variable to range from -1 to 1, average the two measures of attitude strength, then

⁴ While there are often concerns that measuring moderators prior to an experiment can bias the results, a systematic test of this concern finds no evidence to support it (Sheagley and Clifford 2024).

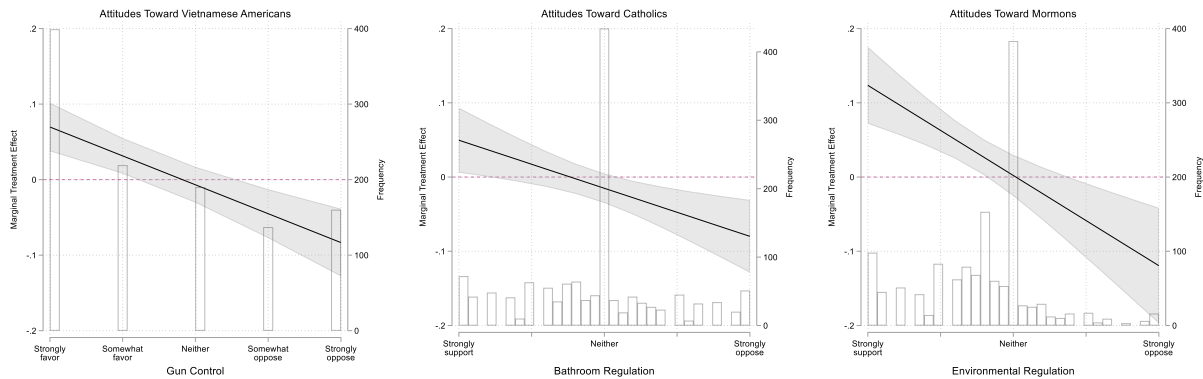
multiply the attitude position measure by the attitude strength measure to construct a single measure of issue attitude (for a similar approach, see Taber and Lodge 2006).

To measure group attitudes, respondents were asked how well the social group shares their values (5-pt scale), how close they feel to the group (Mason and Wronski 2018) and their favorability of the group (7-point scale). For our primary outcome, we follow our preregistered plan and recode these three variables to range from 0 to 1, then averaged them ($\alpha s > .71$). Finally, as a manipulation check, respondents were asked to estimate the percentage of the focal social group favoring the target policy and the breakdown of partisan identification among that group.

Results

Following the Study 2 analysis plan, we predict the group attitudes index as a function of treatment assignment, issue attitudes, and an interaction between the two. Additionally, we control for pre-treatment measures of partisan identity and feelings toward the featured group. Figure 1 shows the marginal effects of the treatment as moderated by the issue attitude (full model results are available in the Appendix). As expected, in all three studies there is a significant interaction between the treatment and the respondent's issue attitude ($p s < .004$).

Figure 1: Marginal Effects of Group Issue Information by Respondent Issue Attitudes



Main plots show the effects of the group issue stance treatments and the 95% confidence intervals for those estimates. Minor plots show the distribution of issue attitudes in our samples. See Appendix for full model results.

Starting with the left-hand panel, among respondents who strongly favor stricter gun control laws, the treatment increases the favorability of Vietnamese Americans by 0.07 ($p < .001$), or about 0.35 standard deviations. Among those who strongly oppose stricter gun control laws, the treatment decreases the favorability of Vietnamese Americans by 0.08 ($p < .001$), or about 0.42 standard deviations. Moving to the middle panel, among respondents who oppose a transgender bathroom bill, the treatment decreases the favorability of Catholics by 0.08 ($p = .001$), or about 0.36 standard deviations. Among those who favor the bathroom bill, the treatment increased favorability by 0.05, or about 0.23 standard deviations ($p = .026$). Turning to the right-hand panel, effects are similarly strong at either end of the attitude scale. Among those who strongly favor (oppose) environmental regulation, the treatment increases (decreases) the favorability of Mormons by 0.12 ($p < .003$), or about 0.28 standard deviations. We find substantively similar results, though weaker in magnitude, when we examine only the favorability outcome (see Appendix for details). Notably, all of these effects are substantially larger when accounting for non-compliance (Harden, Sokhey, and Runge 2019; see Appendix for details), which likely arises due to pretreatment and satisficing.

An alternative explanation is that the treatments are affecting group attitudes largely because they are sending signals about the group's partisanship (Dias and Lelkes 2021).⁵ We minimized this concern by design by providing information about group partisanship in all conditions.

⁵ Likewise, there may be concerns that effects are driven by reactions to the stereotypical partisanship of the groups cued by the issues featured (gun owners, transgender individuals, or environmentalists).

Manipulation checks available in the Appendix show that in Studies 2 and 3, there was no evidence that the policy treatment moved perceptions of group partisanship (Study 2: $p=.72$; Study 3: $p=.37$). In Study 1, however, the treatment shifted perceived support for the Republican party by about four percentage points ($p = .002$).⁶ So to address this possible confound, we re-estimate the initial models while also including an interaction between respondent partisanship and the treatment. If the treatment works primarily by affecting perceptions of group partisanship, then we should see a strong interaction between the treatment and partisanship, which eliminates the interaction between the treatment and issue attitudes.

The results of these models (see the Appendix) reveal some evidence of partisan signaling, though our core findings are unchanged. In both Studies 1 and 2, the interaction between the treatment and partisanship is significant ($ps<.029$). In Study 3, however, the interaction between the treatment and partisanship is both substantively and statistically indistinguishable from zero ($b=.00$, $p=.849$). Most importantly, in all three studies, the interactions between the treatment and issue attitudes remain statistically significant ($p<.01$) and show little change in magnitude. Our experimental design does not allow us to estimate the relative importance of party and policy cues, but the persistence of the effects of policy agreement support our claim that partisan signaling cannot explain away sizable effects of issue attitudes on group attitudes.

Discussion

⁶ As suggested by an anonymous reviewer, this effect may be linked to the fact that this was perhaps a more counter-stereotypical group, the inclusion of the word “however” in the treatment, or some combination of the two. But it may also be something unique to either Vietnamese Americans or the issue of the environment. And thus, we acknowledge this as an interesting finding, but leave it to future work to speak more directly to its potential causes.

Scholars have long acknowledged the role that group attachments and sentiments play in shaping political attitudes and identifications. We contribute to this line of research not by disputing the role of those sentiments, but by probing deeper into their roots. Across three samples and three different group-issue pairs, we consistently show that feelings about social groups are shaped by agreement with the policies those groups endorse. These findings show that the common assumption that group sentiments are exogenous to policy concerns needs to be reconsidered and suggest the implications of some prior studies should be revisited. For example, recent work showing a relationship between group affect and partisan identification argues that this connection “suggests that political decisions can often be made on the basis of liking or disliking groups, rather than purely rational self-interest” (Kane, Mason, and Wronski 2021, 1784). But since our evidence suggests that like or dislike of those groups is at least partially due to shared political interests, it appears that the public may in fact be more rational than previously assumed.

We have focused on the U.S., as group-based theories play a prominent role in explaining shifts in party coalitions over time (Achen and Bartels 2016), but we expect our findings to generalize beyond the U.S. But, of course, our experiments are somewhat limited. Though we find consistent results across multiple groups and issues, future work should expand the design and further test (1) the conditions under which policy information may be more or less informative, (2) the relative importance of policy and non-policy factors, and (3) the generalizability across groups and issues. Still, our work makes an important contribution by highlighting the need to better explore the more instrumental component of group sentiments. Group attitudes surely play a casual role in politics, but as works on partisan intoxication show (Fowler 2020; Rogers 2020), identity and policy explanations should not be treated as mutually exclusive. As such, failure to adequately acknowledge the potential role of policy agreement can lead to mischaracterization of the nature of contemporary partisan politics in the U.S. While any attempts to address affective polarization will

undoubtedly be confronted with elements of pure “teamsmanship,” the possibility of appealing to common group interests does open broader avenues for dealing with the negative consequences of the growing divide.

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